

## Message Text

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ORIGIN SS-30

INFO OCT-01 ISO-00 /031 R

DRAFTED BY EUR/RPM:ACFLOYD/DB  
APPROVED BY EUR:JGLOWENSTEIN  
EUR:AMBASSADOR SHERER  
S/S:WHLUERS  
EUR/RPM:EJSTREATOR  
C - MR. LEHOVICH

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P R 182342Z APR 74  
FM SECSTATE WASHDC  
TO USMISSION NATO PRIORITY  
INFO USMISSION GENEVA

C O N F I D E N T I A L STATE 079578

STADIS////////////////////////////////////  
EXDIS

E. O. 11652:GDS  
TAGS: PFOR  
SUBJ: CSCE: NAC CONSULTATIONS APRIL 22

THERE FOLLOWS TEXT OF OPENING STATEMENT AMBASSADOR SHERER  
PLANS TO USE IN APRIL 22 NAC CONSULTATIONS: BEGIN TEXT.

WE WELCOME THE CHANCE TO STAND BACK FROM THE NEGOTIATING  
PRESSURES OF GENEVA, AND TO EXCHANGE VIEWS IN A MORE  
DETACHED ATMOSPHERE ON THE CONFERENCE AND THE MAJOR  
ISSUES WE NOW CONFRONT WITHIN IT.

BEFORE GOING INTO SOME OF THESE SPECIFIC ISSUES, MAY I  
SAY THAT, IN OUR VIEW, OUR DISCUSSIONS HERE TODAY  
SHOULD CONCENTRATE ON THE GENERAL POLICY ISSUES WHICH  
CSCE FACES, AND SHOULD NOT ATTEMPT TO DEFINE TACTICS  
ON THE DETAILED QUESTIONS BEING DISCUSSED IN GENEVA.  
WE ASSUME THAT ALLIED GOVERNMENTS ARE REVIEWING INTERNALLY  
THE QUESTION OF SATISFACTORY OUTCOMES OF CSCE STAGE II.  
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HOPEFULLY OUR DISCUSSIONS HERE WILL CONTRIBUTE TO THAT

PROCESS. WE BELIEVE THE ALLIES WILL WISH TO CONSULT FURTHER ON THIS IMPORTANT ISSUE AT AN APPROPRIATE TIME.

MR. CHAIRMAN, I THINK IT IS FAIR TO SAY THAT, IN GENERAL, WE ARE NOT DISSATISFIED WITH THE PROGRESS OF CSCE TO DATE. WE HAD ALWAYS SEEN CSCE AS LIMITED IN

SCOPE, AND HAD THOUGHT OF IT AS A MODEST STEP FORWARD IN A BROADER FRAMEWORK OF DETENTE. WE STILL THINK OF CSCE IN THIS WAY, AND MEASURED AGAINST THESE EXPECTATIONS WE FEEL THE CONFERENCE HAS PROGRESSED ABOUT THE WAY WE HAD EXPECTED IT TO.

THIS IS NOT TO SAY THERE ARE NO PROBLEMS. THERE ARE, OF COURSE, PLENTY OF THESE - SEVERAL MAJOR ONES, AND A WHOLE HOST OF SECONDARY DIFFICULTIES TO BE OVERCOME, BUT THESE PROBLEMS SHOULD NOT OBSCURE OUR GENERAL VIEW OF THE CONFERENCE AS A WHOLE, AND ITS PLACE IN THE LARGER CONTEXT OF DETENTE IN EUROPE.

PARENTHESIS IF APPROPRIATE:WE VERY MUCH APPRECIATE THE INFORMATION WHICH HAS BEEN PROVIDED BY THE REPRESENTATIVE OF THE FEDERAL REPUBLIC ON THE DISCUSSIONS OF THE NINE IN BONN. IT GOES WITHOUT SAYING THAT WE WILL STUDY THE DOCUMENT OF THE NINE MOST CAREFULLY AND WILL TAKE IT FULLY INTO ACCOUNT IN FORMING OUR OWN VIEWS ON THE ISSUES MENTIONED IN IT. I WOULD LIKE TO COMMENT IN A PRELIMINARY WAY ON SOME ASPECTS OF THE QUESTIONS RAISED. END PARENTHESIS

THE FIRST SPECIFIC POINT I WOULD LIKE TO MENTION IS THE CHARACTER OF THE FINAL DOCUMENT. OUR PRINCIPAL CONCERN HERE IS TO AVOID ANYTHING WHICH, BY ITS FORM AND STYLE, WOULD IMPLY LEGALLY BINDING COMMITMENTS. WE HAVE NOTED THE APPARENT SOVIET DESIRE TO GIVE THE LIST OF PRINCIPLES A SUPERIOR STATUS. WE THINK THE DUTCH DRAFT FINAL DOCUMENT PROVIDES A GOOD BASIS FOR CONSIDERATION OF THIS PROBLEM, PROTECTS OUR INTERESTS, CONFIDENTIAL

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AND KEEPS OPEN A NUMBER OF OPTIONS WHICH MAY BE CONSIDERED AT A LATER DATE.

ON AGENDA ITEM I, OUR IMPRESSION IS THAT IT MAY TAKE MORE TIME THAN WE HAD EARLIER EXPECTED TO COMPLETE WORK ON THE PRINCIPLES AND ON MILITARY ASPECTS OF SECURITY. WE WILL FIRST NEED TO COME TO AGREEMENT AMONG OURSELVES ON WHERE IN THE LIST OF PRINCIPLES

THE SENTENCE ON PEACEFUL CHANGE SHOULD BE PLACED. THEREAFTER, THE DRAFTING OF THAT PARAGRAPH, AS WELL AS THE PARAGRAPHS COVERING OTHER PRINCIPLES, MAY BE DIFFICULT AND TIME-CONSUMING. AS FOR MILITARY ASPECTS OF SECURITY, THIS WILL BE THE SUBJECT OF DETAILED CONSULTATIONS HERE IN THE POLITICAL COMMITTEE. I WOULD ONLY LIKE TO SAY THAT WE HAVE USED THE EASTER

BREAK TO REVIEW ALL ASPECTS OF THE SITUATION IN THIS AREA, AND WE WILL GIVE THE RESULTS OF OUR REVIEW DURING THE POLADS DISCUSSIONS.

ON BASKET II, HAVE NO PARTICULAR COMMENTS TO MAKE. THERE ARE, OF COURSE, SECONDARY QUESTIONS TO BE RESOLVED. WE DO FEEL THAT ANY MENTION OF TRADE DISCRIMINATION IN THE FINAL CSCE DOCUMENTS SHOULD BE EVEN-HANDED, AND SHOULD NOT APPEAR TO BE DIRECTED AGAINST ANY SINGLE COUNTRY OR GROUP OF COUNTRIES. BUT THIS, LIKE MANY OF THE OTHER ISSUES IN THIS BASKET, IS A DRAFTING PROBLEM WHICH CAN PROBABLY BE WORKED OUT.

BASKET III CERTAINLY POSES THE MAJOR QUESTION BEFORE THE CSCE AT THIS TIME: JUST HOW MUCH THE SOVIETS ARE WILLING TO GIVE ON FREER MOVEMENT PROPOSALS. PARENTHESIS IF APPROPRIATE: WE APPRECIATE HAVING THE APPRAISAL OF THE NINE OF THE SITUATION IN THIS AREA, WHICH ON FIRST GLANCE APPEARS TO IDENTIFY THE ESSENTIALS WHILE RETAINING THE DEGREE OF FLEXIBILITY WE WILL NEED DURING DRAFTING. END PARENTHESIS IT IS, PERHAPS, TOO EARLY TO TRY TO DEFINE MINIMUM ACCEPTABLE RESULTS HERE. I THINK WE ALL CONSIDER THAT, FOLLOWING AGREEMENT ON THE PRINCIPLE OF INVIO-  
LABILITY, THE BALL IS CLEARLY IN THE SOVIET COURT. WE  
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ARE HOPING THEY WILL RETURN TO GENEVA FOLLOWING THE EASTER BREAK WITH SOME NEW INSTRUCTIONS, AND A GREATER DEGREE OF FLEXIBILITY IN TREATING THE FREER MOVEMENT PROPOSALS. IT MAY BE USEFUL, THEREFORE, TO REVIEW THE SITUATION IN ANOTHER TWO OR THREE WEEKS, WHEN WE HAVE AN IMPRESSION OF THE CONCESSIONS THEY MAY BE PREPARED TO MAKE.

ONE OF THE IMPORTANT ISSUES YET TO BE RESOLVED IN CSCE IS THE QUESTION OF FOLLOW-UP. AS I THINK IS WELL-KNOWN HERE, WE HAVE RESERVATIONS ABOUT THE IDEA OF FOLLOW-UP MACHINERY WITH A POLITICAL-SECURITY MANDATE. AS YOU KNOW, WE HAVE SUPPORTED THE PROPOSAL ADVANCED BY THE EC NIN  
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